



Mountain View  
Whisman  
School District

# Shoreline Regional Park Community

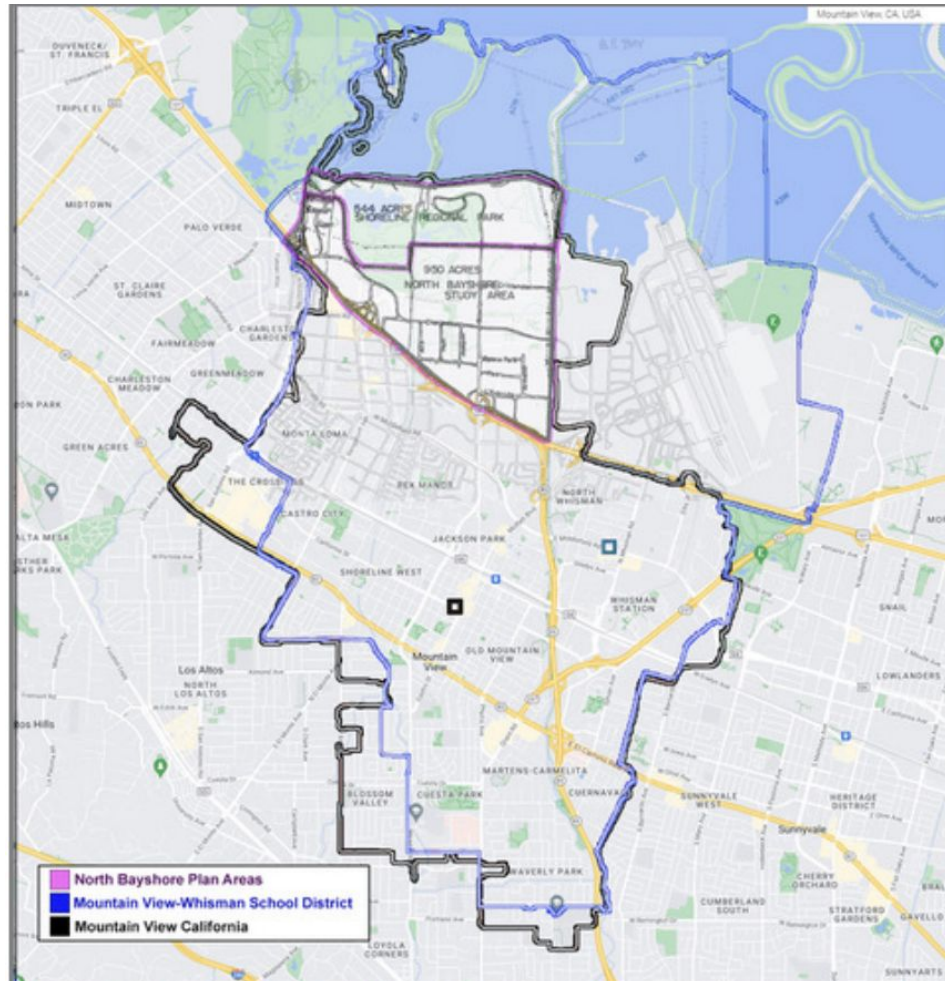
September 19, 2024



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# What is the Shoreline Regional Park Community?

# Boundaries



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# Shoreline Regional Park Community (SPRC)

- Established in August 1969 (Assembly Bill No. 1027) as “Mountain View Shoreline Regional Park Community Act.”
- Purpose: “An act to develop the recreational potential of the natural resources of the state by creating the Mountain View Shoreline Regional Park Community and prescribing the boundaries, organization, purposes, powers, operation, management, and financing of the community.”
- 1,484 acres, representing approximately 19% of the city’s 12 square miles

Note: Constitutes a special district, not a redevelopment authority.

# Further defined

- Shoreline is a special district in which all tax revenues that would have gone to local entities (schools) is diverted to this regional park area.
- Unlike regular development districts that sunset, through legislative action, Shoreline continues indefinitely
- Removes tax revenue from schools that could have been used for capital expenses, salaries and staffing

# Governance of SRPC

- Governed by Mountain View City Council
  - All actions, including the continuance or increase of funding for Joint Powers Authority (JPA) with MVWSD requires a majority vote of the Council
- City Manager, Planning Director, Finance Director, and Public Works Director serve as ex officio officers of the Community

# Purpose of the Regional Park

- Improve living conditions through improved community design
- Increase housing supply
- Enlarge housing, employment and investment opportunities
- Provide public regional recreational facility that is owned, operated and administered by a governmental agency

# How are funds spent and improvements made?

- The regional park can
  - Issue bonds
  - Borrow from public and private institutions
  - Invest in property and securities
  - Use funds for administrative expenses and overhead

# Typical projects

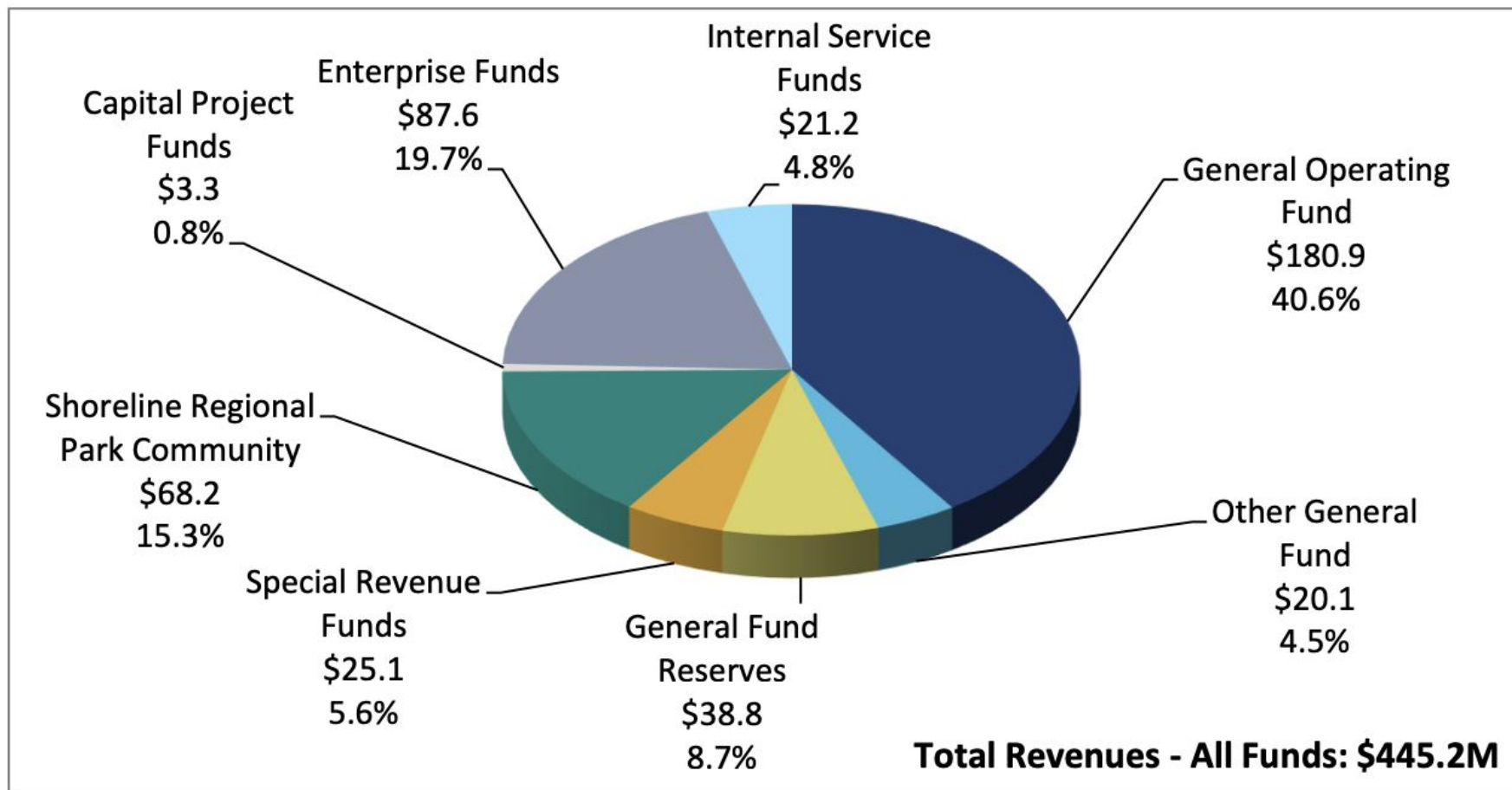
- Flood control and drainage
- Traffic and parking improvements
- Street maintenance and landscaping
- Water reclamation
- Tidal marsh restoration and levee repairs
- Construction of pedestrian bridges
- Fire station for North Bayshore
- General park improvements

# Tax increment to local entities

|       |                                                     | 79939                            |
|-------|-----------------------------------------------------|----------------------------------|
|       |                                                     | Mountain View-<br>North Bayshore |
| 00010 | Santa Clara County                                  | 25.61%                           |
| 00090 | Santa Clara County Library                          | 0.00%                            |
| 04401 | Mountain View                                       | 19.06%                           |
| 10570 | Mountain View Elementary                            | 23.75%                           |
| 12360 | Mountain View-Los Altos Union High                  | 15.21%                           |
| 14003 | Foothill-DeAnza Community College                   | 6.81%                            |
| 17035 | County School Service                               | 3.58%                            |
| 26001 | Midpeninsula Regional Open Space District           | 1.66%                            |
| 27005 | Santa Clara Valley Water District North West Zone 1 | 1.31%                            |
| 27010 | Santa Clara Valley Water District                   | 0.19%                            |
| 35003 | El Camino Hospital                                  | 1.89%                            |
| 38001 | Bay Area Air Quality Management District            | 0.20%                            |
| 73001 | Mountain View Parking District No.02                | 0.00%                            |
| 77001 | Santa Clara County Importation Water-Misc District  | 0.57%                            |
| 77021 | Santa Clara Valley Water District West Zone 4       | 0.15%                            |
|       |                                                     | 100.00%                          |

Mountain View

**Total Fiscal Year 2023-24 Adopted Revenues—All Funds  
(dollars in millions)**



# Spending budgeted in 2023-24

## Spending<sup>2</sup>

- \$60 million of spending budgeted in FY 2023-24, with \$7 million for the CIP:

| <i>Expenditure</i>                                                  | <i>Amount</i> | <i>% of Total</i> |
|---------------------------------------------------------------------|---------------|-------------------|
| Operations and Administration                                       | \$15,999,914  | 27%               |
| Intergovernmental Payments                                          | \$15,382,000  | 26%               |
| Capital Projects Funded with Development Impact Fees                | \$14,627,000  | 24%               |
| Capital Projects under the City's Capital Improvement Program (CIP) | \$7,482,000   | 12%               |
| Bond Debt Payments                                                  | \$6,147,262   | 10%               |
| Other Miscellaneous Expenditures                                    | \$386,500     | 1%                |
| Total, Shoreline Regional Park Community Fund                       | \$60,024,676  | 100%              |

<sup>2</sup> Based on City of MV, Recommended Budget, Fiscal Year 24-25

# Impact of taxes

- According to the County Assessor's office, if full Shoreline funding was allocated to MVWSD, the yearly revenue from the SRPC tax base would be \$15.7 million annually
  - (this is the equivalent to approximately 13% of MVWSD's operating budget)
- For example, commercial property, such as The Sashi hotel, which has an assessed value of \$62,682,292 would generate, at minimum \$150,447 in ongoing revenue for MVWSD.

# Education Enhancement Reserve Joint Powers Agreement

- Created in January of 2006 between the City, MVWSD and MVLA
  - Initial contribution of \$400,000 for district funding
  - Amended in 2011 to now have a guaranteed base grant of \$2.8 million plus an adjustment that takes into account property tax increase
    - Last year's payment = ~\$6.5 million to MVWSD.
  - JPA expired in 2023

# How has Shoreline worked for MVWSD?

- In 2004, the City, MVWSD, MVLA created an agreement that has been amended twice to generate revenue for the two districts and the county.
- In 2011 after state class size reduction funding disappeared, parents became activated and insisted tax revenue be restored to schools.
- In 2011 AB 26 called for the dissolution of all RDAs. If the district agreed to receive additional funding and publicly tried to dissolve Shoreline, funding would cease. This language continues in all agreements.



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# Negotiations

# Timeline of Negotiations

- **May 30, 2023** - JPA approves agreement
- **June 15, 2023** - One year agreement approved by MVWSD
- **June 27, 2023** - City of Mountain View approves one year agreement
- **September 18, 2023** - Joint Meeting of City Council, MVWSD, MVLA
- **September 28, 2023** - Request for letter of Assurance
- **October 9, 2023** - Letter from then President Ramirez Berman requesting letter of assurance
- **October 10, 2023** - City Council approves 3 year agreement to be sent in place of a letter of assurance
- **December 15, 2023** - Ad Hoc Committee meeting

# Timeline of Negotiations

- **December 22, 2023:** City staff confirmed that they would be in contact after the break to schedule the next Ad Hoc Committee meeting.
- **March-April, 2024:** City staff sent potential meetings times to the school districts, but never set a meeting stating that given the number of public officials involved they were unable to secure a date that accommodated the availability of elected officials from all three agencies. MVWSD offered to make any date work virtually
- **June 13, 2024:** MVWSD sent the City a one-year extension of current terms as a placeholder while negotiations continued.
- **June 25, 2024:** City staff informed the districts that no further Ad Hoc Committee meetings would occur.

# Letter of Assurance vs. New 3 year agreement

- SCCOE required a letter of assurance or a new agreement to confirm future revenue in order to approve MVWSD's 23-24 budget
  - As a result of the September 18, 2023 meeting, where elected officials agreed to negotiate the terms of a successor agreement MVWSD requested a letter of assurance that payments would continue until a successor agreement was reached
    - City staff decided that a three year agreement was needed

# Letter of Assurance vs. New 3 year agreement

- As explained at the Ad Hoc Committee meeting (December 15, 2023), in order for a three-year agreement to count as ongoing revenue it would need to be approved yearly until a successor agreement was reached
  - MVWSD requested SCCOE count Shoreline Revenue similarly to how it treats MVLA's Shoreline revenue (as conditional funding)

# Recent Communication

- September 5, 2024 - President Conley requests for Ad Hoc Committee to resume negotiations; proposes dates
- September 16, 2024 - Letter from Mayor Showalter requesting approval of 3 year agreement in order to restart negotiations

# Shoreline's Impact

- Shoreline funding has been instrumental in driving many of our district's accomplishments. Through our responsible use of community funds, here are some of the significant gains MVWSD has made for families:
  - Expanded Internet Access for All Families
  - Feeding Kids and Adults in Need for Free
  - Increased Literacy Rates for Students
  - Healthy and Green Schools
  - Transitional Kindergarten

# Shoreline's Impact

- We wonder, what could we do with \$9 million more each year, or MVWSD's full share of \$15.7 million from Shoreline?
- Exciting possibilities for current students, future students and the families in our community.
  - Lead the Way in Safe and Effective Use of AI
  - Invest in the Young Adults Who Will Address Global Challenges
  - Gifted and Talented Education
  - Dual Language Immersion
  - Computer Science